

SECRETARÍA DE GOBERNACIÓN
INSTITUTO NACIONAL DE MIGRACIÓN
DIRECCIÓN GENERAL DE PROTECCIÓN
AL MIGRANTE Y VINCULACIÓN
DIRECCIÓN NACIONAL DEL PROGRAMA PAISANO
E.A. 4s.6.2 /DGPMV/ DNPP/ 1506 /13 / Iniciativa Mérida/2013

Fecha de Clasificación: 04-12-2013
Unidad Administrativa: Dirección
Nacional del Programa Paisano
Clasificación: **RESERVADO**
Periodo de reserva: 12 años
Fundamento Legal: Ley Federal de
Transparencia y Acceso a la
Información Pública Gubernamental,
Artículo 13, fracciones I y II y artículo
14, fracción VI y Ley de Seguridad
Nacional, Artículo 50 y Artículo 51,
fracción I

Oficio No. DGPMV/DNPP/ 1506 /13

México, D.F., 04 de Diciembre de 2013.

“2013, Año de la Lealtad Institucional y Centenario del Ejército Mexicano”

(b)(6)(b)(7)(C)

**CBP- INL MEXICO ADVISOR
ASUNTOS ANTINARCÓTICOS Y APLICACIÓN DE LA LEY
EMBAJADA DE ESTADOS UNIDOS DE AMÉRICA EN MÉXICO
P R E S E N T E**

Asunto: Curso BORSTAR

Por medio de la presente, y en atención a la comunicación de fecha 19 de noviembre del corriente, por medio del cual se remite la invitación de parte del Gobierno de Estados Unidos de América, en particular de la Embajada de Estados Unidos de América a través de la Oficina de Asuntos Antinarcóticos y Aplicación de la Ley (INL), en el marco de la Iniciativa Mérida, dirigida a la Dirección de Protección al Migrante “Grupos Beta” de este Instituto, para participar en la capacitaciones impartidas en las instalaciones de Border Patrol Search, Trauma and Rescue (BORSTAR) de CBP, ubicadas en San Diego, California, me permito hacerle llegar la autorización para la implementación de los cursos en comento, así como el visto bueno para que asistan 40 (cuarenta) funcionarios de los diversos Grupos Beta requeridos.

En este sentido, le comento que la Dirección antes mencionada se encuentra haciendo los trámites pertinentes a fin de recabar toda la información y documentos previamente requeridos para esta tarea, de modo que le serán enviados a la brevedad para los fines correspondientes.

Sin otro particular por el momento, aprovecho la oportunidad para enviarle un cordial saludo.

RESPETUOSAMENTE

LA DIRECTORA NACIONAL


C.P. DALIA GABRIELA GARCÍA ACOLTZI

c.c.p. **(b)(6)(b)(7)(C)** Director de Protección a Migrantes, DGPMV, INM, SEGOB.
(b)(6)(b)(7)(C) Olgonik Services de México, Sección de Asuntos Anti - Narcóticos y Aplicación de la Ley, Embajada de E.U.A.

VSP/scn


BORSTAR ACADEMIES

DATE: May 21, 2008
TIME: 11:45 hrs.
LOCATION: Mexico City, Mexico
EVENT: Mexico Immigration Meeting

Talking Points:

- BORSTAR's search and rescue training crosses all cultural boundaries, which fosters stronger working relationships and foundations to build upon for future operations between both countries and demonstrates our mutual commitment to the preservation of human life.
- Praise Mexico Immigration (INM) efforts to improve its recruitment and retention standards for its personnel by instituting lessons learned from the training received from BORSTAR. Praise INM's efforts to establish its own search and rescue academy. CBP is committed to supporting INM's efforts, in coordination with the US State Department.
- Stress that the training provided by BORSTAR Teams proved to be a success for both the U.S. and Mexico and served to strengthen the relationship between the two countries. The publicity received by the academy promoted a more positive image of the Border Patrol and the U.S. Government by demonstrating to the public our willingness to assist the Government of Mexico in training its agents to be better prepared for life-threatening situations.
- When approved, the Merida Initiative will provide the funding for the technical advice and training needed by Grupo Beta. BORSTAR in assisting our partner INM will provide technical advice and training for Grupo Beta. BORSTAR's aim is to provide Grupo Beta with up to date training to existing team members as well as increasing their manpower.
- INM will give a presentation on the outcome and lessons learned from the bi-national BORSTAR Academy in El Centro, CA in February of this year. INM will propose that CBP, with the support of the US State department, provide additional search, trauma, and rescue training to INM personnel before the end of the calendar year.

Watch Out For/If Asked:

- INM may press for a commitment to conduct more academies in the near future. The US State Department has been very supportive of these of academies in the past and has indicated that they will continue to support the effort. Once all parties agree on future academies and the State Department allocates the funding, those academies can be scheduled.
- The long-term intent of the BORSTAR academies has always been to cultivate a self-sufficient search and rescue program for GOM. In pursuit of this goal, the State Department would like to begin to conduct the academies in Mexico. The identification of a suitable venue in Mexico may delay any future academies.

Background

CBP's BORSTAR unit has provided training to Mexico Immigration's Migrant Rescue Unit, Grupo Beta on several occasions. In December 2005, BORSTAR provided search and rescue training for Grupo Beta in Comitan, Chiapas, Mexico and recently completed a class in El Centro, Ca. INM has been a strong proponent of the training offered by BORSTAR and is eager to pursue more search and rescue training opportunities. INM is currently researching the feasibility of establishing a permanent venue in Mexico to host future search and rescue academies.

History of BORSTAR classes conducted for Mexico:

- BORSTAR conducted bi-national rescue courses for the Mexican government.
 - October 17 – 28, 2005, BORSTAR agents trained 25 Mexican law enforcement officials in first aid, search and rescue techniques, rope rescue techniques in El Centro, CA
 - December 4 – 16, 2005, BORSTAR agents trained 23 Mexican law enforcement officials in first aid, search and rescue techniques, rope rescue, swift water rescue in Comitan, Chiapas, Mexico
 - February 5 – 16, 2007, BORSTAR agents trained 80 Mexican law enforcement officials in first aid, search and rescue techniques, land navigation techniques, tactical medical techniques in Chihuahua, Chihuahua, Mexico
 - August 6 – 10, 2007, BORSTAR agents trained 15 Mexican firefighters and EMS personnel in rope rescue techniques and first aid in Ciudad Acuña, Coahuila, Mexico
 - August 29 – 30, 2007, BORSTAR agents provided medical support during Bi-National training held by International Liaison Unit (ILU) agents. 20 Mexican law enforcement officials were trained in GPS land navigation techniques in San Diego, CA
 - February 2 – March 1, 2008, BORSTAR agents provided search and rescue training to 21 Grupo BETA officers in El Centro, CA. The officers were trained in first aid, search and rescue fundamentals, rope-rescue, and swift-water rescue techniques.

Prepared by:

Office of CBP Attaché – Mexico City

(b)(6)(b)(7)(C)

Date: 16 May 2008

BORSTAR Graduation Ceremony

Graduation: 9:30am

Talking time: 5-7mins

Translator will be provided if needed

Purpose:

Provide a speech at the Borstar Training graduation for Mexico's National Institute on Migration (INM) in San Diego, CA.

Talking points:

- Buenos días. It is an honor to speak here today at the BORSTAR graduation ceremony. My name is (b)(6)(b)(7)(C) and I work with CBP International Affairs in Washington, DC. I am proud to speak at an event that showcases our binational teamwork and capacity building efforts.
- Since its initiation in 1990, the Border Patrol Search Trauma and Rescue Unit has provided an excellent opportunity for our countries to work together. We are proud to provide this training to our friends in Mexico as we continue our shared vision for a strong binational relationship.
- The training, as part of the broader Merida Initiative, helps both of our countries reach the shared goal of a safer and more secure border. Both of our governments recognize the need to collaborate during search and rescue incidents, and to protect the lives of Those around our shared border.
- As many of you know, BORSTAR has a successful history with the Grupos Beta unit of the National Institute on Migration. We are proud that since its creation twenty-four years ago, the BORSTAR group has developed a collaborative relationship with Grupos Betas officers on the Mexican border. We are also proud to report that during this time your team has executed several important rescues.
- The program is a rigorous program full specialized instruction, hands-on-training, and a wide range of topics. Through strength, determination, endurance you have succeeded in this critical training program.
- As someone who works at CBP Headquarters in Washington, DC, I do not regularly witness the hard work performed in the field. I am always, without exception, in awe when I see your hard work in progress. The training is challenging, extensive, and vital. Your commitment and dedication to this important program cannot be overstated.

- The students will graduate today with the knowledge, skills and abilities to help protect and save lives You are now ready to enhance the security of not only Mexico, but the U.S. as well.
- In closing, I wish you all the best in your future endeavors and congratulations.



Homeland Security

(b)(6)(b)(7)(C) Director
 Narcotics Affairs Section
 U.S. Embassy, Mexico City

Dear Mr. **(b)(6)(b)(7)(C)**

The following is a request for funding related to the training of 50 Immigration Officers to attend the BORSATR Search and Rescue course in Laredo, Texas. These Officers are active members of the Grupo Beta responsible for the search and rescue of migrants' along the northern and southern borders. These Officers have been invited to participate in a 10 days course commencing October 26 – November 06 and November 09 – November 20, 2009. The course will be providing in two stages, consisting of 25 Officers per class. The following students have been selected to attend:

1. SEE CHART BELOW

Thank you for your prompt consideration of this matter. Any questions concerning this request should be directed to CBP Advisor **(b)(6)(b)(7)(C)** at Ext. **(b)(6)(b)(7)(C)**

Travel Cost Estimate for Bi-national Academy in Laredo, Texas		
Travel	\$650.00 x 50 agents <i>(will be covered by INM)</i>	32,500.00
Lodging	\$88.00 x 13 days x 50 agents=	\$57,200.00
MI&E ¼ (travel days)	\$33.00 ¼ per diem x 2 days x 50 agents=	\$3,300.00
MI&E	\$44.00 x 11 days x 50 agents=	\$24,200.00
Misc expenses	Baggage, ATM, laundry, hotel taxes, \$200 ea x 50	\$10,000.00
	ESTIMATED TRAVEL TOTAL	\$127,200.00
	Total Equipment Cost Estimate	\$122,442.00
(b)(6)(b)(7)(C)	Total Academy Cost Estimate	\$249,642.00

APPROVED _____ DISAPPROVED _____
 DATE 9/4/09 PROGRAM COORDINATOR **(b)(6)(b)(7)(C)**
 PROGRAM _____ AGENCY INM
 SUBAGENCY _____ PROJECT IN23ML60
 CONCEPT TRAINING
 FUNCTION CODE _____

Travel Cost Estimate for Bi-national Academy in Laredo, Texas

Lodging	\$88.00 x 13 days x 50 agents=	\$57,200.00
MI&E ¾ (travel days)	\$33.00 ¾ per diem x 2 days x 50 agents=	\$3,300.00
MI&E	\$44.00 x 11 days x 50 agents=	\$24,200.00
Misc expenses	Baggage, laundry, hotel taxes, \$200 ea x 50	\$10,000.00
	ESTIMATED TRAVEL TOTAL	\$94,700.00

Travel Cost will be covered by INM



Grupo Beta / BORSTAR Academy

Costs:

Laundry: \$10.00 per person per week

Total for 50 persons @ \$10.00 per week \$1,000.00

Hotel: \$57.00 per person per day (tax exempt)

Total for 50 persons @ \$57.00 per day for 13 days \$37,050.00

*The hotel management is aware of the dates and the number of rooms we will need. They are requesting that we contact them as soon as possible to advise on how we intend on holding/reserving the rooms (form of payment).

Hotel Address

(b)(6)(b)(7)(C)

POC: (b)(6)(b)(7)(C) (assistant general manager)

Weight:

Personal Equipment 75lbs

Swift-water personal equipment 25lbs

Total weight per student 100lbs

Team Technical Rescue Gear

2 Tech bags @ 40lbs each 80lbs

2 12mm spools of rope @ 50lbs each 100lbs

2 11mm spools of rope @ 35lbs each 70lbs

2 9mm spools of rope @ 15lbs each 30lbs

2 8mm spools of rope @ 20lbs each 40lbs

2 6mm spools of rope @ 12lbs each 24lbs

6 spools of 1" tubular webbing 600' @ 18lbs each 108lbs

Cordage meter @ 4lbs

Electric rope cutter @ 3lbs

Rescue Randy manikin @ 150lbs

Total Team Tech Gear Weight 609lbs

Swift-water Rescue Gear

1 Swift-water Tech Bag @ 60lbs

1 5/8" spool of rope 300' @ 33lbs

1 1/2" spool of rope 600" @ 60lbs

1 3/8" spool of rope 100" @ 15lbs

1 Carlson River board @ 8lbs

3 rope bags @ 3lbs

6 spools of 1" Tubular Webbing 300' @ 9lbs each 54lbs

Total Team Swift-water Gear Weight 233lbs

Medical Team Gear

2 CPR training packs @ 50lbs each 100lbs

2 Trauma Moulage Kit @ 30lbs each 60lbs

Total Medical Team Gear 160lbs

Total Student equipment gear weight 100 lbs

Total Team gear weight 1002 lbs

Program Name: Grupos Beta: Rescue Units Training & Equipment

Background:

In 1990, the National Migration Institute, concerned about the welfare and integrity of migrants, founded Grupos Beta in Tijuana, BC. Its main objective was to save the lives of migrants in high-risk areas. Currently, Grupos Beta operates in nine states, primarily along the northern and southern Mexican borders. (North: Baja California, Sonora, Chihuahua, Coahuila, and Tamaulipas. Gulf Coast: Veracruz and Tabasco. South: Oaxaca and Chiapas.) The majority of migrants assisted are from the Central American countries of El Salvador, Guatemala, Honduras and Nicaragua. By law, Grupos Beta officials cannot detain or arrest anyone, but can only assist migrants to safety.

NAS Program Description:

The program will provide tactical training, communications, medical supplies, and search and rescue equipment to assist Mexican immigration authorities in rescue operations along Mexico's northern and southern borders. End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Impact of the Program:

Through NAS, by means of the Merida Initiative, Grupos Beta has enjoyed some much needed training and equipment over the past years that they would have not received through their own budgetary means, otherwise. With the coordination and support of Customs and Border Protection's elite BORSTAR unit (Border Patrol Search, Tactical And Rescue), Grupos Beta officials has received critical training in the fields of first responder courses, swift-water rescue, extreme terrain rescue, and extensive search techniques needed to render assistance to migrants in distress and assist USG authorities with border search and rescue operations.

Significant NAS Donations/Deliveries:

- 2014: Advanced Search and Rescue Training by BORSTAR for 38 students
- 2013: 11 Ford Diesel Crewcab 4x4 Trucks
- 2012: 10 ambulances
- 2012: 27 Defibrillators
- 2011: 8 Submersible Cameras
- 2011: 2 ATVs
- 2011: 8 Airboats
- 2011: 50 Binoculars
- 2011: 22 Laptops
- 2011: Medical Training Supplies
- 2011: 11 GPS Units
- 2011: 11 Satellite Phones
- 2010: 11 Skywatch Towers
- 2010: 2 Thermal Imaging Cameras
- 2010: Basic Search and Rescue Training by BORSTAR for 50 students

Total to date donated: \$2.5M USD

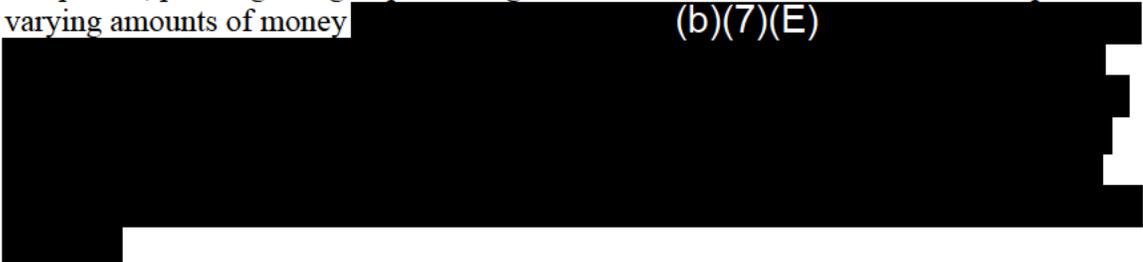
Upcoming:

- 2014: Airboat Training for 20 students

Program Name: Grupos Beta: Rescue Units Training & Equipment

- 2014: Observation cameras for skywatch towers
- 2014: 1 riverboat
- 2015: Advanced Search and Rescue Training by BORSTAR for 40 students

Significant Stories from Grupos Beta

- January 13, 2014: The National Migration Institute and the Attorney General's Office and the Federal Police conducted an operation in Tamaulipas after receiving several complaints, pointing to a group of foreigners of different nationalities who were paid varying amounts of money (b)(7)(E)

- February 13, 2014: The states where they rescued the largest number of migrants were 875 in Chiapas and 298 in Veracruz. Tamaulipas followed with 83, Puebla with 70, Nuevo León with 64, 37 in Tlaxcala, 35 in San Luis Potosí, 20 in Guerrero, and 1,916 from Sinaloa and Hidalgo. While in Chihuahua were rescued 13 foreigners, in the State of Mexico 12, Coahuila 11, Aguascalientes 8, Michoacán 5, Nayarit 5, Yucatan 4, Zacatecas 4, 2 and Querétaro Campeche 1. In terms of countries of origin, migrants were 662 from Honduras, 581 from Guatemala, El Salvador 295, Ecuador 21, Cuba 8, United States 6, 4 from Nicaragua, Colombia 2, Peru 1, and 11 from Argentina and India.
- February 13, 2014: The National Migration Institute (INM) rescued in Villahermosa, Tabasco, two pregnant Honduran women who were in a position of extreme vulnerability near a railroad.
- March 29, 2014: The National Migration Institute (INM) of the Interior Ministry managed to rescue 370 children in 14 states in Mexico, of which 163 of were abandoned by smugglers. None of the children were traveling with adult relatives.
- May 7, 2014: The National Migration Institute (INM) helped 543 foreigners from Honduras, El Salvador, Guatemala, Bangladesh, Eritrea, and other countries, to return to their hometowns during the month of April. Migrants voluntarily agreed to apply for assisted return.
- April 1, 2014: The governments of Mexico and Guatemala, in close coordination, rescued two minors- one forty days old, and the other four years-old who were illegally kidnapped in Tecum Uman, Guatemala, and taken to Mexico.
- April 13, 2014: The National Migration Institute (INM), in close collaboration with government of Chiapas, rescued 44 Guatemalans origin after an anonymous tip alerted

Program Name: Grupos Beta: Rescue Units Training & Equipment

them to a criminal group dedicated to trafficking, kidnapping and extortion operating in Mexico, Guatemala and the United States.

- April 17, 2014: The National Migration Institute (INM) in coordination with authorities of the three levels of government, rescued nine Cubans shipwrecked off the coast of El Cuyo, Tizimín Township, Yucatán.
- May 23, 2014: The National Migration Institute (INM) rescued, protected and returned to their countries, 14,907 children between January 2013 to May 2014, mainly from Honduras, Guatemala, El Salvador and Nicaragua, who planned to travel illegally to the United States.

(b)(6)(b)(7)(C)

U.S. Department of Homeland Security
Customs & Border Protection
American Embassy
Mexico City

APPROVED _____ DISAPPROVED _____
DATE 11/30/07 PROGRAM COORDINATOR (b)(6)(b)(7)(C)
PROGRAM CE Prof AGENCY INM
SUBAGENCY _____ PROJECT TR
CONCEPT Travel/Eq
FUNCTION CODE (b)(7)(E)



Homeland Security

November 30, 2007

RECEIVED
30 NOV 2007
NAS ACCTG.

MEMORANDUM FOR: (b)(6)(b)(7)(C) - Director
Narcotic Affairs Section

FROM: (b)(6)(b)(7)(C) - Attaché (b)(6)(b)(7)(C)
For Customs and Border Protection

RE: BORSTAR Bi-National Academy

Mexico is dealing with a large volume of traffic (illegal immigration and emigration) on its borders. Many of the illegal alien issues encountered on the Southern Border of the United States are also encountered on Mexico's Borders. These issues include aliens being victimized by bandits, becoming lost or injured, succumbing to heat-related illnesses, being injured when hopping trains, vehicular accidents, and drownings. The component of the Government of Mexico's Immigration Agency tasked with migrant protection is Grupo Beta. Considering the amount and type of work that Grupo Beta encounters, it is under-staffed, under-trained, and under-equipped. A request has been made by the Government of Mexico to provide another BORSTAR Academy in El Centro, CA and Los Angeles, CA. The academy training would include search and rescue fundamentals, water safety, swift water rescue, technical rope rescue, land navigation, and first aid. Two years ago a similar academy was held in Comitan, Chiapas, also funded by NAS. This training proved to be a success for both the U.S. and Mexico by strengthening the relationship between the two countries. The publicity received by the academy promoted a more positive image for the Border Patrol and the U.S. Government by demonstrating to the public our willingness to assist the GoM in training its agents to be better prepared for life-threatening situations.

The training supports Security, Prosperity, and Partnership with North America, the 2004 US-Mexico Action Plan for Cooperation and Border Safety,¹ and the 2006 Action Plan between DHS and SEGOB to Combat Border Violence and Improve Public Safety² by reinforcing and continuing existing Bi-national training programs on border safety and migrant search and rescue operations and by strengthening Grupo Beta in high-risk areas. It strengthens liaison with the Government of Mexico and assists in creating a better partnership in the efforts to secure our borders and create an understanding between the two countries of our common goals and missions. Search and rescue training crosses all cultural boundaries, which fosters stronger working relationships and foundations to build upon for future operations between two countries and demonstrates our commitment to the preservation of human life.

¹The 2004 US-Mexico Action Plan for Cooperation and Border Safety signed by Thomas J. Ridge, former Secretary of Homeland Security.

²The 2006 Action Plan between DHS and SEGOB was signed by Secretary Chertoff and then-Secretary Carlos Abascal.

12/7/07

ISTRUCKS 1911681022-2 00 0128 0128602018 2763 2156 01281202
UDENTS 1911681022-2 00 0128 0128602019 2763 2156 01281202
128-8-100

In accordance with our previous conversations regarding the above matter, please accept this memorandum as a request to the Narcotics Affairs Section (NAS) to fund travel expenses and the necessary equipment for 10 Customs and Border Protection (CBP) Border Patrol Agents, 3 CBP Liaison Agents, and 21 Grupo BETA agents. The funds provided will be used to cover per diem, and lodging expenses for the CBP instructors, MLU Agents, the BETA agents taking the training, and all required course supplies. The remaining course costs will be absorbed by the various agencies. I have attached a detailed cost estimate for this initiative and I look forward to discussing this matter with you in more detail and please do not hesitate to contact me at extension (b)(6)(b)(7)(C) should you require additional information.

13 American Agents
21 BETA Agents

Total for lodging and meals (instructors and students)----\$ 85,987.50
Total for equipment (including swift water gear)-----\$ 39,166.42
 Total cost of training-----\$ 125,153.92

Bi-National Academy Objective

The BORSTAR Academy will train Mexican Officials to utilize search, trauma, and rescue techniques and strengthen liaison in the following areas:

- Support the US-Mexico Action Plan for Cooperation and Border Safety;
- Locate, stabilize, and transport injured persons near the border area;
- Provide medical support to distressed persons;
- Navigate through rural, mountainous and desert terrain;
- Perform swift water and technical rescues;
- Locate smuggling routes to discourage illegal border crossings;
- Assist the United States Border Patrol with border search and rescue operations.

Bi-National Academy Curriculum

- **Physical Techniques (PT)**
Daily physical activities (running, calisthenics, swimming)
- **Swift water rescue certification**
Rescue 3 International Textbook (Spanish), Certification, and Personal Equipment
- **Land Navigation**
Map reading, Global Positioning System use, mapping courses day/night
- **1st Responder Certification**
CPR, Wound management, Spinal immobilization, Patient assessment
- **Basic Technical Rescue**
Knots, Rappelling, Low angle/High angle, Mechanical advantage systems
- **SAR fundamentals**
Interviewing techniques, Tracking, Hasty team duties, Primary team duties
- **Emergency Communications**
Ascertain the Incident Commander, Determine the Incident Command System, Establish mobile command center, and discuss the National Incident Management System (NIMS)



Bi-National Training

El Centro, California SAR Training

Lodging

<i>Students</i>	<i>Lodging Cost Per Day</i>	<i>Number of Days</i>	<i>Cost</i>
21	\$76.00	21	\$33,516.00
<i>Instructors</i>	<i>Lodging Cost Per Day</i>	<i>Number of Days</i>	<i>Cost</i>
4	\$76.00	21	\$6,384.00
6	\$0.00	21	\$0.00
<i>Mexican Liason Units</i>	<i>Lodging Cost Per Day</i>	<i>Number of Days</i>	<i>Cost</i>
3	\$0.00	21	\$0.00
Lodging Total			\$39,900.00

Per Diem

<i>Students</i>	<i>Per Diem Per Day</i>	<i>Number of Days</i>	<i>Cost</i>
21	\$39.00	19	\$15,561.00
21	\$29.25	2	\$1,228.50
<i>Instructors</i>	<i>Per Diem Per Day</i>	<i>Number of Days</i>	<i>Cost</i>
4	\$39.00	19	\$2,964.00
4	\$29.25	2	\$234.00
6	\$0.00	19	\$0.00
6	\$0.00	2	\$0.00
<i>Mexican Liason Units</i>	<i>Per Diem Per Day</i>	<i>Number of Days</i>	<i>Cost</i>
3	\$0.00	19	\$0.00
3	\$0.00	2	\$0.00
Per Diem Total			\$19,987.50

Facilities

<i>Venue</i>	<i>Number of Students</i>	<i>Duration</i>	<i>Cost</i>
Naval Air Facility (NAF) Pool	21	20 Days	\$260.00
ELC Rappel Tower	21	20 Days	\$0.00
ELC Class Room Facilities	21	20 Days	\$0.00
Facilities Total			\$260.00
El Centro, California Lodging and Per Diem Total			\$60,147.50

Los Angeles, California Swift Water Training

Lodging

<i>Students</i>	<i>Lodging Cost Per Day</i>	<i>Number of Days</i>	<i>Cost</i>
21	\$118.00	4	\$9,912.00
<i>Instructors</i>	<i>Lodging Cost Per Day</i>	<i>Number of Days</i>	<i>Cost</i>
10	\$118.00	4	\$4,720.00
<i>Mexican Liason Units</i>	<i>Lodging Cost Per Day</i>	<i>Number of Days</i>	<i>Cost</i>
3	\$118.00	4	\$1,416.00
Lodging Total			\$16,048.00

Per Diem

<i>Students</i>	<i>Per Diem Per Day</i>	<i>Number of Days</i>	<i>Cost</i>
21	\$64.00	3	\$4,032.00
21	\$48.00	2	\$2,016.00
<i>Instructors</i>	<i>Per Diem Per Day</i>	<i>Number of Days</i>	<i>Cost</i>
10	\$64.00	3	\$1,920.00
10	\$48.00	2	\$960.00
<i>Mexican Liason Units</i>	<i>Per Diem Per Day</i>	<i>Number of Days</i>	<i>Cost</i>
3	\$64.00	3	\$576.00
3	\$48.00	2	\$288.00
Per Diem Total			\$9,792.00
Los Angeles, California Lodging and Per Diem Total			\$25,840.00

Lodging and Per Diem Total for Option B	\$85,987.50
Equipment Total for Option B	\$39,166.42
Grand Total for Option B	\$125,153.92

Estudiantes para Academia de BORSTAR en El Centro, CA

	NÚMERO DE VISA	1/6/08 - 1/26/08	1/27/2008 - 1/30/08	1/31/08 - 2/2/08			Grand Total		
		El Centro, CA Lodging	El Centro, CA Per Diem	Blythe, CA Lodging	Blythe, CA Per Diem	El Centro, CA Lodging	El Centro, CA Per Diem	Taxi Expenses	
1	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
2	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
3	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
4	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
5	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
6	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
7	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
8	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
9	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
10	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
11	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
12	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
13	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
14	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
15	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
16	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
17	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
18	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
19	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
20	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50
21	(b)(6)(b)(7)(C)	\$ 1,596.00	\$ 809.25	\$ 280.00	\$ 156.00	\$ 152.00	\$ 107.25	\$ 100.00	\$ 3,200.50

\$ 67,210.50

1/6/2008 Travel Day to El Centro (3/4 Per Diem)
 1/7/08 - 2/1/08 Full Lodging and Per Diem
 2/2/2008 Travel Day Home (3/4 Per Diem)

**U.S. Customs and Border Protection
Document Routing Form**

Congressional DHS Routine
 Tasking FYI INTC

Date: 7/24/2013

FROM	Writer's Name (b)(6)(b)(7)(C)		Office (b)(6)(b)(7)(C)		Office of the Executive Secretariat Staff Tracking No.			
	Telephone No. (b)(6)(b)(7)(C)		Room No. (b)(6)(b)(7)(C)		Subject: 13 DHS CBP Mexico-Merida BORSTAR Grupo Beta IAA \$152,226			
Destination			Initials	Date	Comments - Commissioner's Staff Only			
Commissioner								
Deputy Commissioner								
Chief of Staff								
Deputy Chief of Staff								
Counselor								
OES Director								
OES Manager/Writer-Editor								
To	Destination	Initials/Date	To	Destination	Initials/Date	To	Destination	Initials/Date
Office of Air and Marine			Office of Information and Technology			Office of Public Affairs		
	Asst. Commissioner			Asst. Commissioner			Asst. Commissioner	
Office of Administration			Office of Intelligence and Investigative Liaison			Office of State, Local, and Tribal Liaison		
	Asst. Commissioner			Director			Director	
	CFO			Asst. Commissioner				
Office of Border Patrol			Office of Training and Development			Office of Program Development		
X	Chief	(b)(6)(b)(7)(C) <i>9/11/13</i>		Asst. Commissioner			Principal Executive	
Office of Chief Counsel			Office of International Affairs			Office of Technology Innovation and Acquisition		
			4	Asst. Commissioner			Asst. Commissioner	
			3	Acting DAC	(b)(6)(b)(7)(C) <i>8/26</i>	Office of Trade Relations		
			2	Executive Director IO	<i>10/6</i>		Senior Advisor	
			1	Division Director	<i>8/24</i>	Office of Human Resources Management		
Office of Congressional Affairs			Office of International Trade			Office of Diversity & Civil Rights		
	Asst. Commissioner			Asst. Commissioner			Asst. Commissioner	
Office of Field Operations			Joint Operations Directorate			Office Comments		
	Asst. Commissioner			Executive Director		Please return to: (b)(6)(b)(7)(C) <i>FOCUS #494</i>		
	DAC		Office of Policy and Planning					
	COS		Executive Director					
	CMO		Office of Strategic Integration					
Office of Internal Affairs			Principal Executive					
	Asst. Commissioner							

2013
**INTERAGENCY AGREEMENT
BETWEEN**

**DEPARTMENT OF STATE
BUREAU OF INTERNATIONAL NARCOTICS
AND LAW ENFORCEMENT AFFAIRS
AND
DEPARTMENT OF HOMELAND SECURITY
INCLUDING
U.S. CUSTOMS AND BORDER PROTECTION**

Mexico – Merida

This interagency agreement (IAA) is entered into by the Department of State, Bureau of International Narcotics and Law Enforcement Affairs (INL) (requesting agency) and the Department of Homeland Security and its Reporting Component(s) U.S. Customs and Border Protection (CBP) (performing agency).

I. Purpose of Agreement

The purpose of this agreement is to provide International Narcotics Control and Law Enforcement (INCLE) funds to the performing agency appropriated by the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2009 (SFOAA) (Division H, P.L. 111-8) and the Department of State, Foreign Operations, and Related Programs Appropriations Act, (SFOAA) 2010 (Division F, P.L. 111-217) for programmatic assistance by the performing agency in support of the Merida initiative projects that are to be implemented in Mexico, as defined in the Congressional Notifications and the Letter of Agreement signed between the governments of the United States of America and Mexico on December 3, 2008.

Funds are available in the amount of \$152,226.00 for the performing agency to further the projects that have been outlined in the project attachments included in Appendix A. Additional funding may be made available to the performing agency to support projects defined in subsequent project attachments to Appendix A amending this agreement. These projects will support establishing stable judicial and law enforcement institutions that combat organized crime and drug cartels, and support the rule of law in Mexico. For the purposes of this agreement, a project activity is an action or actions undertaken by the performing agency that directly supports the goals and objectives of the Merida initiative as described in the Letter of Agreement and associated project operational plans and performance objectives. This agreement establishes terms and conditions regarding the usage of funds, reporting requirements, and current funding levels. It is understood that as the Merida initiative is implemented, this agreement may be amended to reflect and incorporate future funding needs and levels agreed to by the requesting and performing agency.

The structure for the Appendices and Attachments incorporated into this agreement are as follows:

- Appendix A - Project Summary (Contains project descriptions with corresponding spending plans and budget information.)
- Appendix B - Participant Certification
- Appendix C - Quarterly Progress Report Template
- Appendix D - Quarterly Financial Report Template

II. Program Authorities

The purpose of this initiative is to provide assistance to foreign governments relative to international criminal activities as authorized by Chapter 8 of Part I of the Foreign Assistance Act of 1961, as amended (22 U.S.C. § 2291 et seq.), ("the Act"). Funds are provided by the requesting agency to the performing agency thereunder by authority of section 632(b) of the Act (22 U.S.C. § 2392(b)). In carrying out its functions thereunder, the performing agency may utilize and rely upon the administrative authorities available to agencies carrying out activities under the Act, including but not limited to those in Sections 635 and 636 of the Act (22 U.S.C. §§ 2395, 2396).

III. Fiscal Terms

This agreement represents an obligation of funds in the amount of \$152,226.00. Adjustments to an individual project plan included as an Attachment to Appendix A greater than 10% within the amount set out in the project attachment must be agreed to in advance in writing by INL. In the event excess funding remains prior to the expiration of the Agreement, the unliquidated balance of funds shall be expended by the performing agency as directed by State/INL or deobligated. Funding through this agreement also incorporates overhead funding rates subject to periodic review as agreed to by the performing and requesting agencies for programs to be implemented by the Department of Homeland Security as agreed to by the performing and requesting agencies in this interagency agreement.

Direct costs. Direct costs are specifically identified with the delivery of a program or a program's accomplishments. Direct costs include expenses associated with employees working directly on the production of an output. Program management is an integral cost of the production of an output and therefore is included as a direct cost. Direct costs might also include costs not associated with employees involved in the production of output(s), such as office and other facility space, computer equipment and utilities as well as materials, supplies and equipment.

Indirect costs. Expenses associated with general operations but not attributable to a specific program or output. Indirect costs are incurred as part of general management and administrative support of the organization. These costs may include: support for the unit's agreements program; budget and finance support; contracting and procurement support; oversight; and all other indirect support for these associated employees including space, utilities, telephone, telecommunications, personnel, services, and so forth.

Overhead assessment. The term is used to describe the amount collected from a requesting agency to recover the performing agency's indirect costs associated with an interagency agreement.

IV. Administrative Procedures

The performing agency agrees to provide INL with reasonable advance notice regarding the timing of projects and activities implemented under this agreement. The performing agency will be responsible for project design and instructor composition; student selection and course scheduling shall be done in consultation with the Embassy Country Team(s) in the affected Country(ies). The performing agency will provide reasonable notice to INL program officers regarding the planning and timing of all assessment activities implemented under this agreement, including technical assistance and training.

Except in cases where the performing agency has entered into a grant relationship at the request of INL, the performing agency, consistent with the provisions of Section XI. I, will notify INL of travel by its grantees in programs funded by this agreement. As used here, "grantees" are those entities or individuals outside of the Department of Homeland Security who obtain programmatic funds from this agreement through the Department of Homeland Security grant process. This information will include the names, titles and purpose of the visit(s).

V. Program Contacts

The agreement's requesting agency program point-of-contact is the Mexico Team Lead, currently: (b)(6)(b)(7)(C)

The agreement's performing agency program point-of-contact is CBP Office of International Affairs Director, currently: (b)(6)(b)(7)(C)

The agreement's performing agency (reporting components) program point-of-contact is (b)(6)(b)(7)(C)

VI. Billings and Accompanying Documentation & Budget Contacts

The performing agency (CBP) will bill INL based on expenditures of funds obligated for activity expenses no less frequently than quarterly. Billing and payment will be effected through the Interagency Payment and Collection system (IPAC). Notice of the IPAC billing and a copy of the accompanying documentation should be sent to the following office:

Department of State
International Narcotics and Law
Enforcement Affairs (INL/RM)
Room 103, SA-4, South Building
Washington, D.C. 20522-2800

Fiscal accounting information for all projects approved by the requesting agency is:

INL Agency Locator Code: (b)(7)(E)

Fiscal data to be cited on all IPAC bills:

<u>Appropriation</u>	<u>Allotment</u>	<u>Obligation</u>	<u>Org.</u>	<u>Function</u>	<u>Object</u>	<u>Project</u>	<u>Amount</u>
(b)(7)(E)	(b)(7)(E)	(b)(7)(E)	312801 312801	(b)(7)(E)	(b)(7)(E)	(b)(7)(E)	\$102,226.00 \$50,000.00
							\$152,226.00

On financial matters, the requesting agency (INL) point of contact will be INL Budget Analyst, (b)(6)(b)(7)(C). The performing agency (CBP) point of contact will be CBP/Office of International Affairs, (b)(6)(b)(7)(C). (b)(6)(b)(7)(C)

VII. Progress Reports

The performing agency, CBP, will furnish INL with financial and progress reports, no less frequently than quarterly, as agreed, for each project, following the format outlined in Appendix C and Appendix D. The financial and progress reports will provide details at the level of the individual line items set out in the project attachment included in Appendix A and must include, at a minimum, the following information/documentation:

- A. Dates, a synopsis of the events, and information indicating the performing agency's progress toward meeting project goals and performance indicators as described in the project attachment included in Appendix A. Reports on training courses must include the activity dates and a list of participants (including rank and position);
- B. Overall project status (complete, terminated, active, projected completion date, a brief description of the work done, and progress based on defined performance metrics);
- C. Funds obligated, delivered services, paid and unliquidated, pipeline (both obligated and unobligated), remaining unobligated balances and expended in the Interagency Payment and Collection (IPAC) system itemized by the summary obligation for each project and compared to the budgeted amounts;
- D. Remaining unobligated balance of funds and projected funding needed for completion;
- E. A summary of any critical issues or challenges and a plan of action in response to them;
- F. The performing agency, CBP, will furnish INL with financial reports, no less frequently than quarterly, for each project to include, at a minimum, obligations and liquidations for each project's cost components categories; and

G. The performing agency, CBP, agrees to provide INL with reasonable advance notice of intent to enter into contract(s), including task orders, consistent with the thresholds set forth in paragraph XI. D under this agreement, prior to signing, and copies of all signed contracts within thirty (30) days of the contract signing.

All reports and documents listed above shall be sent via email attachment to the following requesting agency representatives:

Department of State
International Narcotics and Law Enforcement Affairs (INL/RM)
SA-4 South Bldg.
2430 E St., NW
Washington, DC 20522-2800
Attn: Interagency Agreement Coordinator (b)(6)(b)(7)(C)

- and-

Department of State
International Narcotics and Law Enforcement Affairs (INL/WHP)
SA-1 H-334
2401 E Street NW
Washington DC, 20520
Attn: Mexico Team Lead (b)(6)(b)(7)(C)

VIII. Accountability

A. The performing agency shall maintain accountability and controls in accordance with its agency's rules and regulations, and shall be accountable to the requesting agency for all funds made available to it in this agreement. Funds, excluding overhead funds, shall be expended only on activities, services or materials that contribute to meeting project objectives. The performing agency shall immediately notify the requesting agency of any actual or anticipated project cost overruns.

B. The performing agency shall not realign any funds to meet additional security needs, security-related costs or additional administrative fees without prior authorization of the requesting agency. In the event of an urgent or emergency situation, the parties shall immediately coordinate to realign funds as necessary.

C. Within ninety (90) days of completing the work on a project covered by this agreement, the performing agency shall conduct a final accounting to determine the actual costs of the work. Within thirty (30) days of completion of this accounting, the performing agency shall return to the requesting agency any funds advanced in excess of the actual costs as then known, or the requesting agency shall provide any additional funds necessary to cover the actual costs subject to the terms and conditions of this

agreement, so long as the total of all costs does not exceed the total funding amount obligated by the Department of State to the Performing Agency under this agreement. Such an accounting shall in no way limit the requesting agency's responsibility to pay for any costs or other liabilities, which may become known after the final accounting.

D. The Department of Homeland Security has many financial statement reporting components. Therefore, for the purpose of this interagency agreement, the performing agency component, CBP, will serve as the point of contact where coordinated reporting is required.

IX. Right to Audit

The performing agency will allow the requesting agency to conduct project, financial, and administrative reviews pertaining to these funds (e.g., audit of financial records and inspection of administrative procedures for authorizing travel, expenditures, etc.). The timing and scope of reviews will be coordinated with the performing agency.

X. Property and Equipment Ownership and Control

A. Funds expended in furtherance of the purposes set forth in the IAA are provided for the benefit of the Government of Mexico. Accordingly, the requesting agency will retain title of all real and personal property acquired as direct costs (that is, not with overhead funds) with funds from this agreement transferred to the custody of the performing agency to use in carrying out the projects of the IAA, or acquired with the proceeds of sale from such property, unless otherwise agreed by the parties.

B. The performing agency agrees to establish inventory records to document the receipt, location, identification data, disposal, and other transactions affecting the status of property in Section X. A above, including property directly acquired.

C. The performing agency agrees to dispose or transfer the property in Section X. A above in coordination with and as directed in writing by the requesting agency.

D. The performing agency will retain title to any real or personal property purchased by it with funds provided to the performing agency for its indirect costs (that is, with overhead funds).

E. The requesting agency has the right to inspect any real or personal property acquired as set forth in Section X. A above, ensure the accuracy of inventory records regarding that property, and ascertain that such property is being used for the intended purposes specified in this IAA.

F. In the course of this agreement, the parties may intend that the performing agency, using its subject matter expertise, will develop course and reference materials for use by both the performing agency and INL in furtherance of the purposes of this agreement. Any materials created from the funding provided in this agreement, and identified as

being developed by the Department of Homeland Security will clearly indicate that the funding is provided under the U.S. Department of State, Bureau of International Narcotics and Law Enforcement Affairs (INL), foreign assistance authority. While INL's use of these materials is unrestricted, INL will limit distribution of such materials, to the extent permitted by U.S. law, to ensure that the materials are only circulated to those having a need for the materials in furtherance of the purposes of this agreement. When it is feasible, INL will give reasonable notice to the performing agency of its distribution of the materials.

XI. Other Terms and Conditions

A. All Appendices and Attachments to this agreement are subject to all of the core provisions in this agreement between INL and the performing agency.

B. An original of this agreement must be returned to the requesting agency by the performing agency with original signatures. Duplicate signatures will not be accepted. One original with original signatures is for the performing agency; the other for the requesting agency.

C. The performing agency shall comply with all INL procurement policies and procedures, to include End Use Monitoring Reporting, when providing equipment to host governments. Information on these policies is available from the INL/RM/GAPP Program Analyst for EUM at (b)(6)(b)(7)(C). The performing agency agrees that before procuring equipment or commodities for transfer to any host government, it must obtain prior approval from the requesting agency.

D. Procurement by the performing agency shall be in accordance with the Federal Acquisition Regulations and INL procurement policies and procedures, in particular those policies that implement requirements of the Foreign Assistance Act of 1961, as amended. Procurement of equipment and materiel with a value exceeding \$25,000 shall be coordinated through the INL country program officer to obtain the required prior approval of the INL/RM/GAPP Division Chief at (b)(6)(b)(7)(C). All logistical arrangements for local facilities, equipment and procurement of products or services (including hotels, meeting facilities, translators, etc.) in country shall be made through the post's General Services Office (GSO) unless the GSO is unable or declines. Performing agency personnel are responsible for providing the GSO with adequate advance notice of their requirements and whatever documentation the GSO might deem necessary.

E. The performing agency agrees that it will expeditiously initiate and complete the activities for which funds have been awarded under this agreement.

F. This agreement may be amended in writing by mutual agreement of the requesting and performing agencies, or terminated by either the requesting or performing agencies upon serving written notice to the other party. It is the intent of the agencies to consult prior to written notice being given by either party. If the agreement is terminated, the performing agency will be reimbursed for work already performed and actual costs

incurred in preparation for performance.

G. The performing agency agrees to utilize host government training facilities when and wherever feasible and advisable.

H. Transfer of Assets to Host Governments: Consistent with the provisions of Section X of this agreement, the performing agency will give notice to INL prior to the transfer by the performing agency of commodities procured under this agreement to a host government.

I. When arranging air travel, the performing agency will use the Federal Travel Regulations (FTR) and governing Executive branch policies for travel by Federal civilian employees and others authorized to travel at Government expense (or performing agency travel guidelines, if more restrictive). INL will reimburse for travel accommodations and routing by the most direct and economical means according to the FTR. Premium class travel may be authorized consistent with the FTR by the appropriate performing agency's approving authority. Performing agencies, using program funds, will reimburse TDY travelers out-of-pocket expenses up to the maximum permitted in the per diem rates established by the General Services Administration. Business class travel for individuals with disabilities or special needs may be authorized. To receive authorization for the use of non first-class premium-class air accommodations, the request must be submitted to the appropriate performing agency's authority for approval. The performing agency will maintain copies of such approvals which can be provided, upon request, to the requesting agency.

Prior to official travel abroad by its employees under this agreement, the performing agency shall obtain Chief of Mission approval for such travel in accordance with 2 FAM 116.6-1[a]. This is to be done via electronic country clearance (eCC— accessible through <http://ecc.state.gov/>) if available, otherwise through the appropriate State Department regional bureau. The performing agency shall provide a copy of the data to be used in the country clearance request to the requesting agency point of contact in advance of the submission via electronic country clearance (eCC) or transmission via cable of the request for country clearance, as the Department bureau charged with implementing Chapter 8 of Part 1 of the Foreign Assistance Act of 1961. Chief of Mission is the sole authority for approval or denial of country clearance.

For Civil Service (CS) employees, the performing agency will comply with travel and transportation regulations for CS employees contained in the Federal Travel Regulations (FTR). The FTR is issued under the authority of 5 U.S.C. 5701 – 5709, 31 U.S.C. 1353, and 40 U.S.C. 486(c).

J. Performing agencies will work with U.S. embassies in the host and regional participating countries to ensure compliance with the prohibition on assistance to drug traffickers contained in Section 487 of the Foreign Assistance Act of 1961, as amended, and the limitations on assistance to security forces contained in 620J of the Foreign Assistance Act, as amended, for activities under this IAA. With respect to Section 487, individuals receiving training financed under this agreement must sign the participant

certification on narcotics offenses and drug trafficking contained in Appendix B and be vetted through a background check performed by the American Embassy in their country. With respect to Section 620J, (and similar provisions in previous foreign operations appropriations acts if applicable) to ensure that unit training financed under this agreement should not be provided to any unit of the security forces of a foreign country if there is credible evidence that such unit has committed gross violations of human rights or that individual training should not be provided to any individual member of foreign security forces if there is credible evidence that such individual committed gross violations of human rights, each unit identified for unit training and each individual member of the security forces identified for individual training must be vetted at both the Department of State and at Post. Accordingly, prior to selection for training, the performing agency must submit identified units and individuals to the Department of State and to Post for vetting. Training of such units or individuals may not proceed until an appropriate vetting clearance is received from the Department of State.

XII. Period of Agreement

This agreement shall take effect as of the latest date indicated below and shall continue in effect until June 30, 2015. An annual reconciliation of funds (including overhead) will be performed between the requesting and performing agencies as a condition of their continued availability.

XIII. Approving Officials For: 13 DHS CBP Mexico BORSTAR/Grupos Beta \$152,226.

PERFORMING AGENCY

Department of Homeland Security
U.S. Customs and Border Protection

REQUESTING AGENCY

Department of State
Bureau of International Narcotics
and Law Enforcement Affairs

(b)(6)(b)(7)(C)

8/26/13

(b)(6)(b)(7)(C)

Date

Assistant

Acting Commissioner
Office of International Affairs

Carol Z. Perez
Carol Z. Perez
Deputy Assistant Secretary

6/18/13

Date

(b)(6)(b)(7)(C)

6/18/13

(b)(6)(b)(7)(C)

Date

Acting Commissioner,
CBP/Office of Training
and Development

(b)(6)(b)(7)(C)

Date

Executive Director/Controller

(b)(6)(b)(7)(C)

9/11/13

(b)(6)(b)(7)(C)

Date

Deputy Chief
U.S. Border Patrol



STATEMENT OF WORK
Department of Homeland Security
U.S. Customs and Border Protection
U.S. Border Patrol Special Operations Group
Bi-National Academy for Grupos Beta

1.0 Introduction

The Government of Mexico's (GOM's) National Institute on Migration (INAMI) has requested training support from the U.S. Customs and Border Protection's Office of Border Patrol (CBP/OBP), Special Operations Group, Border Patrol Search Trauma and Rescue Unit (SOG BORSTAR).

2.0 Background:

SOG BORSTAR has supported and complemented the Merida Initiative and the Initiative's four core pillars by providing training and technical expertise in support of Pillar III, which seeks to "Create a 21st century Border. It leverages resources through capacity building, support, training, improved information exchange, and shared best practices in order to augment bilateral border security efforts.

SOG BORSTAR has a history of working with and training the GOM's Grupos Beta units. Mexico's National Institute for Migration (INAMI) created Grupos Beta in 1990 with the central objective of protecting and saving the lives of north bound migrants, regardless of their immigration status. As an outcome of earlier iterations of BORSTAR training, several rescues have occurred, and CBP's SOG BORSTAR has now developed a collaborative relationship with Mexican Grupos Beta Officers along the U.S.-Mexican Border. The SOG BORSTAR-Grupos Beta relationship, collaboration, and rescues have helped to create and continue to work towards the creation of a 21st Century border.

3.0 Scope of Project:

As an effort to continue the joint collaboration and further the Merida Initiative's progress in building a 21st century border, CBP's SOG BORSTAR will host a Bi-National Academy for INAMI Grupos Beta Officers in San Diego, California. The Bi-National Academy has two objectives. The first objective of this academy is to prepare and train new Grupos Beta officers to be able to respond to search and rescue incidents according to internationally recognized standards to which SOG BORSTAR adheres. The second objective of the academy is to assist and help to prepare Mexican INAMI officers in developing a sustainable Grupos Beta program in Mexico through a Train-the-Trainer course. Through continued collaboration and assisting in developing a sustainable Grupos Beta program, this project/academy further works toward developing a 21st century border, a border in which both governments readily collaborate during search and rescue incidents, and in efforts to protect the lives of migrants, regardless of their immigration status along both sides of this international border.



The SOG BORSTAR-sponsored Bi-National Academy will consist of a five (5) week training program for 40 Mexican participants. There will be two (2) two-week training cycles so that all 40 Mexican participants will be able to cycle through the several topics listed below. The academy will end with all 40 participants attending a one week Train-the-Trainer course so that they will be able to serve as instructors for a sustainable Grupos Beta program in Mexico.

SOG BORSTAR will provide six (6) instructors, which are specialists / subject matter experts in the topic that they are assigned to teach. The majority of the training consists of "hands on training" by the instructors in order to maintain proper safety to perform certain objectives/tasks. The training will also be broken down to stations in certain topics, scenarios and skills examinations which will require maximum participation from instructors. All instructors are certified by Rescue 3, an internationally recognized leader in water and flood rescue training and techniques that has trained thousands throughout the United States and 32 foreign countries. It is also an organization known for utilizing state-of-the-art techniques. Rescue 3 curriculum also meets the United States' National Fire Protection Association (NFPA) Standard 1670, and the training provided is the same as that required of CBP officers in the United States.

In addition to the six (6) BORSTAR instructors, CBP will provide two (2) International Liaison Unit (ILU) Border Patrol Agents. During the training, the CBP ILU agents will coordinate contact with INAMI and the GOM while the Mexican officers are in the United States. They will also film and photograph the training. The film and images will be used as a training tool by instructors to review the images with the students to observe any errors not initially noticed by the instructors, but captured on film. Also, the images will be used by SOG BORSTAR to evaluate and improve instruction of the current and further trainings. The images and film will not be used for public dissemination.

The five-week Bi-National Academy curriculum includes the following topics:

- **Physical Techniques (PT)** - Daily physical activities (running, calisthenics, swimming)
- **Swift water rescue certification** - Rescue 3 International Textbook (Spanish), Certification, and Personal Equipment. The session provides detailed knowledge of hydrology and hazards associated with moving water. It spends a majority of the time in moving water, permitting participants to learn several skills, including shallow water crossings, self-rescue, and effective techniques for rescuing others. Completion of this unit qualifies the individual to work in the (b)(7)(E) or in moving water.



- **Land Navigation** - Map reading, Global Positioning System (GPS) use, mapping courses day/night.
- **First Responder Certification** - CPR, Wound Management, Spinal Immobilization, Patient Assessment, Basic First Aid. The First Responder training is the basic medical training taught to all U.S. law enforcement, fire and emergency response personnel.
- **Basic Technical Rescue** - Knots, Rappelling, Low angle/High angle, Mechanical advantage systems.
- **Search-and-Rescue (SAR) Fundamentals** - Interviewing Techniques, Tracking, Hasty team duties, Primary team duties.

The one week Train-the-Trainer course for academy instructors will be for the Mexican candidates who will serve as instructors for future Grupos Beta officers in order to create a sustainment of the program within the Government of Mexico.

At the Embassy Mexico City, CBP Attachés will work with the International Narcotics and Law Enforcement Affairs Section's (INL's) Law Enforcement Training Team to ensure that the course is certified by the relevant GOM agencies so that the Mexican officers may receive continuing education credit and the required certification needed to serve as Trainers for other Grupos Beta officers. CBP Attachés, in consultation with the INL Training Team's Curriculum Development unit, will also work with the academies of the relevant GOM agencies to have the course adopted as part of the curriculum.

4.0 Evaluation and Performance Measures:

During the training, SOG BORSTAR Instructors will observe and evaluate participant performance based on the National Fire Protection Association (NFPA) Standard 1670 -- Standard on Operations and Training for Technical Search and Rescue Incidents. This is the internationally recognized standard for these types of operations, and the same standard used for SOG BORSTAR. NFPA Standard 1670 "was developed to define levels of preparation and operational capability that should be achieved by any authority having jurisdiction (AHJ) that has responsibility for technical rescue operations. These defined levels provide an outline of a system used to manage an incident efficiently and effectively, to maximize personnel safety, and to bring about the successful rescue of victims and the eventual termination of the event." (See the NFPA website for the relevant portion of the code: <http://www.nfpa.org/>)

Performance measurements are divided between evaluation of each individual participant's performance, and the train-the-trainer section of the Grupos Beta training program in Mexico.



A. Individual Participant Performance Measures

The objective of individual participant training is to prepare and train new Grupos Beta officers to be able to respond to search and rescue incidents under BORSTAR standards. In order to attain the internationally recognized standards, Mexican officers in the training will participate in practical exercises conducted regularly throughout the five week training period.

1. Participants demonstrate knowledge and/or skills learned for each topic of the Bi-National Academy curriculum. CBP instructors will review each trainee's performance and provide constructive feedback for improving each one's performance. Each participant is evaluated on each topic or skill throughout the training, and their knowledge and acquisition of these standards will be measured by:
 - a. **Physical Techniques (PT):** Each student will be given a PT evaluation at the beginning of the course as well as during and at the end of the class. The PT Test consists of push-ups, sit-ups and a timed, one and one-half (1.5) mile run. The students are tested throughout the course and provided with a cumulative report to show them the progress that they have made up to that moment during the training.
 - b. **Swift Water Rescue:** Certified by Rescue 3 International, CBP's BORSTAR Instructors are required to give a written test, as well as practical exams. They must demonstrate the ability to perform all aspects of the training independently and without the need for assistance. Upon successful attainment of Rescue 3 standards, participants receive certification from Rescue 3 International and can perform Swift Water Rescue Operations.
 - c. **Land Navigation:** The participants will be given a written exam to test their comprehension, and will be given a practical exam with a land navigation course. At the end of the course, the Mexican officers are able to independently navigate using a map and compass, as well as use a GPS that will be issued to them.
 - d. **First Responder:** The participants are evaluated in First Responder by a series of practical exercises. The students are able to provide basic first aid to include: soft tissue injuries, fractures, burns, and other medical emergencies.
 - e. **Basic Technical Rescue:** The participants are evaluated by practical exercises in the field. They must demonstrate a basic understanding



of basic mechanical systems, as well as knots, the ability to tie them, and proper procedures for rappelling.

- f. **Search and Rescue Fundamentals:** SAR fundamentals are evaluated by a written test, and scenario-based field training. Participants demonstrate planning and conducting Search and Rescue Operations while adhering to proper command structure; participants are able to do this independently and without the need for assistance.
2. Participants successfully complete the final set of practical exercises at a satisfactory level (as deemed by CBP instructors):
 - a. CBP Instructors will conduct a set of final practical exercises designed to demonstrate comprehension of each of the training's core themes and skills, and evaluate each trainee's performance. The evaluations shall be written, and will be provided to the relevant program officers of INL's Western Hemisphere Programs office, Embassy Mexico City's INL Section, and CBP's Attachés assigned to U.S. Embassy in Mexico when SOG BORSTAR submits the project's final report.
 - b. Trainees who successfully complete the final set of practical exercises at a satisfactory level (as deemed by CBP instructors) will receive a Certificate of Completion.

B. Train-the-Trainer Performance Measures

The second objective of the academy (and goal of the Train-the-Trainer section of the Bi-National Academy) is to assist and help to prepare Mexican INAMI officers in developing a sustainable Grupos Beta program in Mexico.

1. Participants' successfully complete the Train-the-Trainer section as evidenced by:
 - a. The BORSTAR instructors will conduct a final written exam, and a final practical exercise to evaluate if each participant has attained a satisfactory level of proficiency to train others in the skills identified above.
 - b. Successful completion will be identified by BORSTAR instructors, and by requirements mandated by the GOM for certification as an instructor in the topics. The latter requirements will be defined and obtained through collaboration with the INL Section's Law Enforcement Curriculum Development Unit, which works with several GOM agencies to obtain certification and define standards for instructors of other courses.



- c. Participants who successfully complete the Train-the Trainer portion will receive a Certificate that they have attained a satisfactory level (as deemed by CBP instructors and GOM requirements) of being able to train others in BORSTAR / Grupos Beta skills.
2. Academies of the relevant GOM agencies adopt and offer the Grupos Beta courses.
 - a. This measurement may extend beyond the IAA period of performance and the INL Section's CBP Advisor will regularly consult and work with the relevant academies to ensure adoption of the courses into the curricula to further foster sustainability of this capability.

5.0 General Requirements

The CBP is seeking reimbursement for the following estimated costs associated with this training, including Instructor Lodging, Per diem, Overtime (should it occur), Equipment, and Training supplies. For further breakdown of travel costs, please see attachments.

The INL Section of the U.S. Embassy Mexico City will arrange and fund the associated costs for the Mexican participants, as well as coordinate the selection of the participants and complete the Leahy vetting process for each of the Mexican participant officers. Participants must have the Leahy vetting process completed before the start of training. All associated and additional Bi-National Academy costs will be provided by the funding agency.

All procurement information for needed equipment and supplies will be provided upon request. Procurement of needed equipment and supplies will be made by the funding agency. Equipment and supplies must be purchased and delivered one week prior to train-up week. All equipment and supplies will be delivered to (Pending final location approval):

Special Operations Group - BORSTAR

(b)(7)(E)

6.0 Period of Performance The period of performance will extend to 30 September 2014 in order to accommodate any scheduling adjustments that may arise for the described courses.

7.0 Reporting Requirements/Coordination



The SOG BORSTAR training team will provide quarterly progress reports to:

INL/Western Hemisphere Programs

(b)(6)(b)(7)(C) Mexico Team Lead

(b)(6)(b)(7)(C)

CBP's Office of International Affairs

POC: (b)(6)(b)(7)(C)

(b)(6)(b)(7)(C)

and

POC: (b)(6)(b)(7)(C)

(b)(6)(b)(7)(C)

INL-Mexico Program Officer,

POC: CBP Agent (b)(6)(b)(7)(C)

(b)(6)(b)(7)(C)

These reports will be divided into subsections reflecting the goals/objectives mentioned above, and will include information on activities, outputs and results for each goal/objective, addressing the specific outcomes (performance measures) enumerated herein. Finally, any materials created from the funding provided in this agreement, and identified as being developed by the Department of Homeland Security, will clearly indicate that the funding is provided under the U.S. Department of State, Bureau for International Narcotics and Law Enforcement Affairs (INL), foreign assistance authority.

8.0 CBP BORSTAR Unit Points of Contact

All questions and concerns related to CBP's BORSTAR Training and Program shall be directed to:

(b)(6)(b)(7)(C)

Commander/BORSTAR

Office: (b)(6)(b)(7)(C)

Cell: (b)(6)(b)(7)(C)

(b)(6)(b)(7)(C)

(b)(6)(b)(7)(C)

Deputy Commander/BORSTAR

Office: (b)(6)(b)(7)(C)

Cell: (b)(6)(b)(7)(C)

(b)(6)(b)(7)(C)



BUDGET AND COST BREAKDOWN
CBP's SOG BORSTAR
Bi-National Academy for GOM's Grupos Beta

Summary of Costs

Bi-National Academy Cost Breakdown - Summary	
<u>ITEM</u>	<u>TOTAL COST</u>
Travel for Instructors	\$70,896.00
Overtime for Instructors	\$17,600.00
Trainee Travel for Grupos Beta	\$293,540.00
Shuttle (2 Vans) for Trainees	\$8,874.00
First Responder Equipment	\$5,000.00
Technical Rescue Equipment	\$28,000.00
Graduation Ceremony	\$2,000.00
Subtotal of Costs	\$425,910.00
Less – NAS-Paid Expenses (Mex Trainee Travel)	(\$293,540.00)
Subtotal of Funds Requested	\$132,370.00
CBP Overhead 15%	\$19,855.50
Total of Funds Requested	\$152,225.50
Added to Round to Whole Dollar	\$0.50
TOTAL INCLE FUNDS REQUESTED	\$152,226.00



**Cost Breakdown for
BORSTAR Instructors and ILU Agents**

Cost Estimates for BORSTAR Instructors and ILU Agents				
Instructor Travel Expenses				
	Rate	# Instructors	Days	Totals
Instructors will be travelling by USG Vehicle so NO travel fares, mileage, or associated flights expenses are requested.				
Lodging Rate	\$133.00	8	36	\$38,304.00
MI&E Rate	\$71.00	8	35	\$19,880.00
MI&E ¼ (travel days)	\$53.25	8	2	\$ 852.00
Miscellaneous Instructor Expenses				
ATM fees (total)	\$20.00	8		\$ 160.00
Hotel Taxes (per day)	\$25.00	8	36	\$7,200.00
Other- Parking	\$25.00	5	36	\$4,500.00
			Subtotal	\$70,896.00
	Rate / Hour	# Persons	Hrs/person	
Estimate Overtime for TDY	\$55.00	8	40	\$17,600.00
TOTAL COST ESTIMATE				\$88,496.00



**Cost Breakdown for
Mexican Grupos Beta Participants**

Cost Estimate for Grupos Beta Participants				
	Daily Rate	# Travelers	Days	Totals
Airfare (Round Trip)	\$1100.00	40	N/A	\$44,000.00
Lodging Rate	\$133.00	40	27	\$143,640.00
Hotel Taxes	\$25.00	40	27	\$27,000.00
MI&E Rate	\$71.00	40	26	\$73,840.00
MI&E ¾ (travel days)	\$53.25	40	2	\$4,260.00
Miscellaneous Expenses Estimates per traveler				
ATM fees (total)	\$20.00	40		\$ 800.00
			SUBTOTAL	\$293,540.00
Rental Vehicle Expenses	Rate /Month	# if Vehicles	# Days	
(2) 15-Passenger vans, 30 days	\$3,687.00	2	1	\$7,374.00
Parking, Daily / Vehicle	\$25.00	2	30	\$1,500.00
			SUBTOTAL	\$8,874.00
Mexican Participant Travel Cost Estimate				\$302,414.00

Appendix B

**PARTICIPANT CERTIFICATION
NARCOTICS OFFENSES AND DRUG TRAFFICKING**

1. I hereby certify that within the last ten years:
 - a. I have not been convicted of a violation of, or a conspiracy to violate, any law or regulation of the United States or any other country concerning narcotics or psychotropic drugs or other controlled substances.
 - b. I am not and have not been an illicit trafficker in any such drug or controlled substance.
 - c. I am not and have not been a knowing assister, abettor, conspirator, or colluder with others in the illicit trafficking in any such drug or substance.

2. I understand that United States Department of State (DOS) may terminate my training if it is determined that I engaged in the above conduct during the last ten years or during my DOS-financed training.

Signature: _____

Name: _____

Date: _____

NOTICE

1. You are required to sign this Certification under the provisions of 22 CFR Part 140, Prohibition on Assistance to Drug Traffickers. These regulations were issued by the Department of State and require that certain participants must sign this Certification.

2. If you make a false Certification you are subject to U.S. criminal prosecution under 18 U.S.C. 1001.



Appendix C
Quarterly Progress Report Template
Complete one Progress Report for each activity of training course.

<u>To be completed by INL Staff</u>	
Date Received _____	Date Entered _____

Agency Name: _____

Agency Contact (Name/Phone): _____

I. Activity/Course Name/Number: _____

Dates (From – To): _____

Expiration date of agreement: _____

Country/Region: _____
(If regional, include all participating countries)

Number of Participants: _____

Synopsis: _____

Funding Source: _____ Fiscal Year Approved: _____

Activity/Course Title	Total Amount Obligated
<small>(Per the line item in the budget, included in the appropriate Appendix of the Agreement)</small>	

ACTIVITY DESCRIPT.OR TRAINING COURSE TITLE	Amount Obligated for this Activity/Training	Total Expended This Quarter	Balance - Carry Forward for Next Quarter

ADD MORE LINES IF NECESSARY

Continue Information in Next Quarterly Report
DATES:(From – To):

Carry Forward Balance	Expended	Funds Remaining

ADD MORE LINES IF NECESSARY

If you have any questions, please contact the INL/LP Merida Coordinator at (202) 663-1410.

SEND COPIES OF YOUR QUARTERLY REPORT TO:

Department of State
 International Narcotics and Law Enforcement Affairs Bureau
 INL/RM/Budget – Merida Budget Officer
 SA-4 South Bldg., Room 123
 2430 E Street, N.W.
 Washington, D.C. 20520

-and-

Department of State
International Narcotics and Law Enforcement Affairs Bureau (INL/LP)
INL/LP Merida Coordinator
2401 E Street N.W. – Room H334, SA-1
Washington, D.C. 20522-0103

II. Except for reports on courses, which should conform to the example in Section III below, Quarterly Program Reports may be in a format determined jointly by the requesting and implementing agencies but must include the following information, as applicable:

1. Progress on benchmarks laid out in the Performance Goals and Measurements of Effectiveness.
2. Technical Assistance: list of topics covered in technical assistance during the reporting period and numbers of host government beneficiaries, disaggregated by gender.
3. Training (see Section III below)
4. Evaluation of effectiveness of technical assistance and training and any lessons learned (may be a short, informal report)
5. Where information is not law enforcement sensitive, a description of significant examples that show the impact of the program.
6. Report any continued formal information exchange mechanism initiated or strengthened.

III. For completed activities/courses:

1. Agenda, synopsis of events and narrative of performing agency's progress toward meeting goals as described in Appendices A1 – A4
2. List of Participants and Rank/Position
3. Participant Evaluations

IV. For future activities/courses scheduled:

(Please include status on all of the outstanding activities or courses, based on the activities listed in Appendices A1 – A4, as well as those that were terminated)

1. Remaining unobligated balance of funds and projected funding needed for completion;

V. Quarterly Wrap-Up

1. A summary of any critical issues of challenges and a plan of action in response to them;



SECRETARÍA DE GOBERNACIÓN
INSTITUTO NACIONAL DE MIGRACIÓN
DIRECCIÓN GENERAL DE PROTECCIÓN
AL MIGRANTE Y VINCULACIÓN
DIRECCIÓN NACIONAL DEL PROGRAMA PAISANO

E.A. 4s.6.2 /DGPMV/ DNPP/318 / Iniciativa Mérida/2013
Oficio No. DGPMV/DNPP/0024 /14

México, D.F., 09 de Enero de 2014.

Fecha de Clasificación: 09/01/2014
Unidad Administrativa: Dirección
Nacional del Programa Paisano
Clasificación: **RESERVADO**
Periodo de reserva: 12 años
Fundamento Legal: Ley Federal de
Transparencia y Acceso a la
Información Pública Gubernamental,
Artículo 13, fracciones I y II y artículo
14, fracción VI y Ley de Seguridad
Nacional, Artículo 50 y Artículo 51,
fracción I

ANNIE PFORZHEIMER
DIRECTORA DE LA SECCIÓN DE
ASUNTOS ANTINARCÓTICOS Y APLICACIÓN DE LA LEY
EMBAJADA DE ESTADOS UNIDOS DE AMÉRICA EN MÉXICO
P R E S E N T E

Asunto: PROPOSED LETTER OF REQUEST FORMAT

Asunto: “Curso de Entrenamiento de Búsqueda y Rescate Avanzado” impartido por la Border Patrol Search, Trauma and Rescue (BORSTAR) y dirigido a los Grupos Beta de Protección a Migrantes del Instituto Nacional de Migración, en el marco de la Iniciativa Mérida.

Objetivo Estratégico: Mejorar a través de capacitación, la calidad de los servicios que los Grupos Betas de Protección a Migrantes ofrecen en materia de rescate y atención de migrantes en condiciones de riesgo con estricto apego al respeto de sus derechos humanos, así como el aprendizaje del manejo puntal y adecuado de los equipos.

Descripción del Proyecto: Los Grupos Beta de Protección a Migrantes son grupos NO armados cuya misión es la protección y defensa de los derechos humanos de las personas migrantes que transitan por territorio mexicano en zonas agrestes. Dentro de las diversas acciones que llevan a cabo, podemos resaltar la planeación, conducción y ejecución de operaciones relativas a:

- **Ayuda Humanitaria.-** Brindando primeros auxilios, traslado a hospitales, toma de decisiones, etcétera, a migrantes en situación de riesgo.
- **Rescate y Salvamento.-** El cual consiste en llevar a cabo labores de búsqueda y auxilio de aquellos migrantes extraviados o en situaciones de riesgo (áreas selváticas, desérticas y cursos de agua) a través de la explotación adecuada de los siguientes equipos:



Asimismo, se daría puntual seguimiento al artículo 189 y 190 del Reglamento de la Ley de Migración, ya que la Secretaría de Gobernación, a través de este Instituto, supervisaría periódicamente el desempeño de los Grupos de Protección a Migrantes, con la finalidad de mejorar su operación y funcionamiento; impulsando la continua capacitación de los elementos que conformen estos grupos, con el objetivo de enriquecer su formación y mejorar el servicio que se proporciona a los migrantes.

RESPETUOSAMENTE

LA DIRECTORA NACIONAL

C.P. DALIA GABRIELA GARCÍA ACOLTZI

c.c.p. (b)(6)(b)(7)(C) CBP- INL Mexico Advisor, Sección de Asuntos Anti – Narcóticos y Aplicación de la Ley, Embajada de E.U.A.
(b)(6)(b)(7)(C) Olgoonik Services de México, Sección de Asuntos Anti – Narcóticos y Aplicación de la Ley, Embajada de E.U.A.
(b)(6)(b)(7)(C) Director de Protección a Migrantes, DGPMV, INM, SEGOB.

VSP/scn



STATEMENT OF WORK
Department of Homeland Security
Customs and Border Protection
U.S. Border Patrol
Special Operations Group
Bi-National Academy for GOM's Grupo Beta

1.0 Introduction

The Government of Mexico (GOM) has requested training support from the Office of Border Patrol (OBP), Special Operations Group (SOG), Border Patrol Search Trauma and Rescue (BORSTAR) Unit.

A. Background:

OBP has supported and complemented the Customs and Border Protection (CBP) International Strategy by leveraging the resources of all countries through capacity building, support, training, improved information exchange, and shared best practices in order to augment border security efforts in the United States.

Grupo Beta was created by GOM's Instituto Nacional de Migracion (INM) in 1990 with the ultimate goal of protecting and saving the lives of north bound migrants, regardless of their immigration status. Grupo Beta operates in the northern and southern states of Mexico in similar terrain and climate to that of the U.S. Border Patrol.

SOG BORSTAR has a history of working with and training Grupo Beta. Several BORSTAR rescues have been made possible from this training and working alongside Grupo Beta Officers on the US/Mexico International Border.

B. Scope:

It is the intent of SOG BORSTAR to host and instruct a Bi-National Academy for GOM's Grupo Beta Officers in San Diego, CA. The academy will consist of (2) two-week training cycles and a one week train up for academy instructors. Each training cycle will have 20 Grupo Beta Officers, 6 BORSTAR instructors, and 2 International Liaison Unit (ILU) Border Patrol Agents.

It would be beneficial to have two ILU Agents in attendance for the duration of the training to coordinate contact with the GOM while in country. These Agents will also be able to film or photograph the training for dissemination.

The two week training cycle will include one week of advanced first responder, followed by a week of advanced technical rescue instruction.



All coordination will be made through CBP, OBP, and the U.S. Embassy in Mexico City.



2.0 General Requirements

The cost estimates provided include the following:

- Lodging/Per diem for San Diego, California
- Overtime
- Equipment
- Training supplies

The U.S. Embassy in Mexico City will arrange and fund all associated costs, as well as coordinate student selections and complete the vetting process.

All procurement information for needed equipment and supplies will be provided upon request.

Procurement of needed equipment and supplies will be made by the funding agency.

Cost Breakdown (Estimate)

Bi-National Academy Cost Breakdown	
ITEM	TOTAL COST
Travel for Instructors	\$57,482.00
Overtime for Instructors	\$17,600.00
Travel for Grupo Beta	\$259,214.00
First Responder Equipment	\$5,000.00
Technical Rescue Equipment	\$28,000.00
Graduation Ceremony	\$3,000.00
TOTAL	\$370,296.00

For further breakdown of travel costs, please see attachments.

All associated and additional Bi-National Academy costs will be provided by the funding agency.



3.0 Period of Performance

Equipment and supplies must be purchased and delivered one week prior to train-up week.

All equipment and supplies will be delivered to: (Pending final location approval)

Special Operations Group - BORSTAR

(b)(6)(b)(7)(C)

4.0 Points of Contact

All questions and concerns shall be directed to:

(b)(6)(b)(7)(C)

Commander/BORSTAR

Office: **(b)(6)(b)(7)(C)**

Cell: **(b)(6)(b)(7)(C)**

(b)(6)(b)(7)(C)

(b)(6)(b)(7)(C)

Deputy Commander/BORSTAR

Office: **(b)(6)(b)(7)(C)**

Cell: **(b)(6)(b)(7)(C)**

(b)(6)(b)(7)(C)



Attachment A: BORSTAR Instructors and ILU Agents



Travel Cost Estimate for BORSTAR Instructors and ILU Agents				
	Rate	# Travelers	Days	Totals
Lodging Rate	\$133.00	8	36	\$38,304.00
MI&E Rate	\$71.00	8	35	\$19,880.00
MI&E ¼ (travel days)	\$53.25	8	2	\$852.00
Miscellaneous Expenses Estimates per traveler				
Laundry (total)	\$20.00	8		\$160.00
Baggage (total)		8		\$0.00
ATM fees (total)	\$20.00	8		\$160.00
Hotel Taxes (per day)	\$25.00	8	36	\$7,200.00
Airfare (total)		8	1	\$0.00
POV (round trip miles x current rate)		8	1	\$0.00
Other- Parking	\$25.00	5	36	\$4,500.00
Travel Cost Estimate				\$71,056.00

OVERTIME ESTIMATE	Hourly Rate	# Personnel	Hours per person	Total OT
Total OT for TDY	\$55.00	8	40	\$17,600.00
Rental Vehicle Estimate	Daily Rate	# of vehicles	# Days	
1 vehicle per 3 Agents	\$0.00	0	0	\$0.00
TOTAL COST ESTIMATE				\$88,656.00



Attachment B: Grupo Beta



Travel Cost Estimate for Grupo Beta				
	Rate	# Travelers	Days	Totals
Lodging Rate	\$133.00	40	27	\$143,640.00
MI&E Rate	\$71.00	40	26	\$73,840.00
MI&E ¾ (travel days)	\$53.25	40	2	\$4,260.00
Miscellaneous Expenses Estimates per traveler				
Laundry (total)	\$20.00	40		\$800.00
Baggage (total)	.	40		\$0.00
ATM fees (total)	\$20.00	40		\$800.00
Hotel Taxes (per day)	\$25.00	40	27	\$27,000.00
Airfare (total)		40	1	\$0.00
POV (round trip miles x current rate)		40	1	\$0.00
Other- Parking	\$25.00	2	30	\$1,500.00
Travel Cost Estimate				\$251,840.00

OVERTIME ESTIMATE	Hourly Rate	# Personnel	Hours per person	Total OT
Total OT for TDY	\$55.00	0	0	\$0.00
Rental Vehicle Estimate	Daily Rate	# of vehicles	# Days	
(2) 15 Passenger vans for 30 days	\$3,687.00	2	1	\$7,374.00
TOTAL COST ESTIMATE				\$259,214.00

Office of International Affairs
Mexico Division
April 2014

Program: Border Patrol Search Trauma and Rescue Unit (BORSTAR) Inter-Agency Agreement (IAA).

Action Required: Information Only

Executive Summary:

- The Office of Border Patrol provided a combined five-week instruction course and a two-week Advanced Search and Rescue Techniques training course in March 2014 in San Diego, CA to Grupos Beta (GB). The trainers provided hands-on instruction for first-aid, rappelling, rough terrain rescues, swift-water rescues, and land navigation.

Background:

- On February 2, 2014, CBP's Advisor to IN-MX arrived in San Diego, CA and provided transportation to/from the airport to all Grupos Beta students.
- From February 3-March 14, 2014 the Grupos Beta officers received hands-on training in advanced first-aid, rappelling training, rough terrain rescues, swift-water rescues, and land navigation training. All the participants exercised daily and received intensive classroom instruction by nine BORSTAR instructors. Portions of the training were televised locally in San Diego, NBC San Diego, while the Mexican media Milenio and Univision highlighted the training nationally on television.
- The GB officers were selected from 13 locations throughout Mexico and will now be able to replicate their new skills using equipment specifically donated for this training event.
- On March 14, 2014, International Relations Specialist, (b)(6)(b)(7)(C) formerly (b)(6)(b)(7)(C) from the Office of International Affairs (INA) attended the graduation in which 36 students received course certificates. The graduation was held at San Diego Border Patrol Sector Headquarters in Chula Vista, CA and was attended by members of INM in Tijuana, INL Mexico, Office of Border Patrol Headquarters, and by the Chief of San Diego Border Patrol Sector.

Current Status:

- The current IAA for BORSTAR training has no remaining funds. The Program Manager is working with the CBP Advisor to INL for possible future training.

Submitted by: (b)(6)(b)(7)(C)
Date: April 30, 2014



**Project: Border Patrol Search, Trauma, and Rescue Training
Bi-National BORSTAR Academy/Swift Water Rescue Training - El
Centro/Los Angeles, CA**

Mexico is dealing with a large volume of traffic (illegal immigration and emigration) on its borders. Many of the illegal alien issues encountered on the Southern Border of the United States are also encountered on Mexico's Borders. These issues include aliens being victimized by bandits, becoming lost or injured, succumbing to heat related illnesses, being injured when hopping trains, vehicular accidents, and drownings. The component of the Government of Mexico's Immigration Agency tasked with migrant protection is Grupo Beta. Considering the amount and type of work that Grupo Beta encounters, it is under-staffed, under-trained, and under-equipped. A request from the Government of Mexico is that the BORSTAR team conducts Search, Trauma, and Rescue Academies in El Centro, California. Other training sites may be added as needed. The academy training would include search and rescue fundamentals, water safety, swift water rescue, technical rope rescue, land navigation, and first aid.

The training supports the US-Mexico Action Plan for Cooperation and Border Safety by reinforcing and continuing existing Bi-national training programs on border safety and migrant search and rescue operations and by strengthening Grupo Beta in high-risk areas¹. It strengthens liaison with the Government of Mexico and assists in creating a better partnership in the efforts to secure our borders and create an understanding between the two countries of our common goals and missions. Search and rescue training crosses all cultural boundaries, which fosters stronger working relationships and foundations to build upon for future operations between two countries and demonstrates our commitment to the preservation of human life.

The cost estimates provided include the amounts necessary for travel, lodging, and per diem while present at, or transitioning/relocating to the two training venues for National BORSTAR agents, U.S. Border Patrol Mexican Liaison Agents, and Mexican Officials. It is the expectation however that the U.S. Embassy/NAS in Mexico City will arrange and fund all associated costs, as well as coordinate student selections, complete the vetting process, and secure travel arrangements from Mexico and returning to Mexico.

**Project: Border Patrol Search, Trauma, and Rescue Training
Bi-National BORSTAR Academy/Swift Water Rescue Training - El
Centro/Los Angeles, CA**

¹Reference the 2004 US-Mexico Action Plan for Cooperation and Border Safety signed by Thomas J. Ridge, former Secretary of Homeland Security.

All gear purchase information is provided and should be purchased by the funding agency. Any needed sole source justifications are also provided.

The proposed dates for this four- week training session are January 6, 2008 through February 2, 2008. (Exact travel/training breakdown are below.)

Due to the rapidly approaching training dates and the end of the calendar year, the selection of students, vetting process, and gear purchase/shipment should be accomplished as soon as possible.

It would also be beneficial to have three Mexican Liaison Agents/International Relations Agents in attendance for the duration of the training to coordinate activities outside of the training times, disseminate or handle student monies, and film or photograph the training for the production of a class DVD.

Students selected for the training should have a basic swimming ability and not have medical issues that preclude physical activity.

Objective: The BORSTAR Academy will train Mexican Officials to utilize search, trauma, and rescue techniques and strengthen liaison in the following areas:

- Support the US-Mexico Action Plan for Cooperation and Border Safety;
- Locate, stabilize, and transport injured persons near the border area;
- Provide medical support to distressed persons;
- Navigate through rural, mountainous and desert terrain;
- Perform swift water and technical rescues;
- Locate smuggling routes to discourage illegal border crossings;
- Assist the United States Border Patrol with border search and rescue operations.

Bi-National Academy Curriculum

- **Physical Techniques (PT)**
Daily physical activities (running, calisthenics, swimming)

**Project: Border Patrol Search, Trauma, and Rescue Training
 Bi-National BORSTAR Academy/Swift Water Rescue Training - El
 Centro/Los Angeles, CA**

- **Swift water rescue certification**

Rescue 3 International Textbook (Spanish), Certification, and Personal Equipment

- **Land Navigation**
Map reading, Global Positioning System use, mapping courses day/night
- **1st Responder Certification**
CPR, Wound management, Spinal immobilization, Patient assessment
- **Basic Technical Rescue**
Knots, Rappelling, Low angle/High angle, Mechanical advantage systems
- **SAR fundamentals**
Interviewing techniques, Tracking, Hasty team duties, Primary team duties
- **Emergency Communications**
Ascertain the Incident Commander, Determine the Incident Command System, Establish mobile command center, and discuss the National Incident Management System (NIMS)

Goals

- Demonstrate and instill the capabilities to do the task at hand with the proper equipment that has been given to them
- Establish a baseline safety understanding for working in and around water environments
- Familiarize the students with all specialties and requirements needed in
- Allow students to implement and share the training received at the academy in their respective units
- Establish First Responder/First Aid Curriculum
- Give students the ability to get face to face with the victim in locations that most civilian Emergency Medical Services cannot feasibly respond to

**Project: Border Patrol Search, Trauma, and Rescue Training
 Bi-National BORSTAR Academy/Swift Water Rescue Training - El
 Centro/Los Angeles, CA**

- Demonstrate ways to reduce response time
- Instill the importance of trusting their team members, their training and their equipment

Task Organization

29 Mexican Official Students: Names to be determined.

10 National BORSTAR Team Instructors (Maximum if needed): Names to be determined.

3 U.S. Border Patrol Mexican Liaison Agents: Names to be determined

Execution

01/06/08 – Travel Day to El Centro, CA

01/07/08 – Start of BORSTAR Bi-National Academy (El Centro, CA)

01/25/08 – End of Basic Academy (Physical Techniques, Communications, SAR, Navigation, Medical, Technical Rescue, Air Operations)

01/27/08 – Travel Day: El Centro, CA to Los Angeles, CA

01/28/08 – Start of Swift Water Rescue 1 Training (Sylmar Aqueduct)

01/30/08 – End of Swift Water Rescue 1 Training

01/31/08 – Travel Day: Los Angeles, CA to El Centro, CA

02/01/08 – BORSTAR Bi-National Academy Graduation

02/02/08 – Travel Day to home

Command and Control

National BORSTAR agents will report through local COC to SOG El Paso to OBP/SOD ACPA.

Communications

The After Action Report will be forwarded to OBP/SOD upon completion of training mission.

Communications between deployed National BORSTAR personnel will be via cell-phone, if necessary.

Risk Assessment

Training of this nature has a moderate to high risk. In order to reduce the risk of injury and also ensure the basic skills are familiar, pre-deployment briefings will stress safety. Training will take place in a controlled and pre-inspected environment. All training guidelines and protocols outlined by instructors will be strictly followed.

Due to the inherent danger of performing rescue operations and participating in rescue training, all Mexican Officials attending the Bi-National BORSTAR Academy must be in good physical condition and have the ability to swim.



U.S. Customs and Border Protection

February 08, 2008
Contact: Border Patrol
Public Affairs Office
(202) 344-1500
www.cbp.gov

Press Release

Unilateral BORSTAR Training

El Centro, CA. The U.S. Customs and Border Protection, Office of Border Patrol is committed to the operational development of the Border Safety Initiative (BSI), a comprehensive strategy created to reduce injuries and prevent migrant deaths along the southwest border. BSI has recognized that the solution The BORSTAR Bi-national Academy is hosted by the United States Border Patrol El Centro Sector.

Ten Instructors from BORSTAR Units were deployed to the Border Patrol's El Centro Sector to make all preparations and arrangements for the course. The class consists of 21 students from Grupo Beta and one student from the Mexicali Fire Department. The course is 26-days in duration with the students working approximately 12 hours per day.

Students receive daily classroom instruction on a variety of search and rescue specialties. The Border Patrol Search, Trauma and Rescue (BORSTAR) team's Bi-national Search and Rescue Academy builds on the longstanding public safety and humanitarian measures practiced by the United States Border Patrol. The BORSTAR Bi-national Academy serves to complement both the Border Safety Initiative and the National Border Patrol Strategy. At the request of the Mexican Government BORSTAR provides search and rescue training to members of Grupo Beta and other Federal and State agencies. This training includes search and rescue fundamentals, water safety, swift water rescue, technical rope rescue, land navigation and first aid and is presented in an academy format. The curriculum is comprised of:

- Search and Rescue fundamentals
- Incident Command System instruction
- Medical training
- Land navigation

Graduation for this group is February 29, with a practical exercise performed by BORSTAR after graduation.

U.S. Customs and Border Protection is the unified border agency within the Department of Homeland Security charged with the management, control and protection of our nation's borders at and between the official ports of entry. CBP is charged with keeping terrorists and terrorist weapons out of the country while enforcing hundreds of U.S. laws.